\_\_\_\_\_

FINANCIAL STATEMENTS
with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2011

·\_\_\_\_\_

# TABLE OF CONTENTS

<u>.</u>	Page
Independent Auditor's Report	1
Summary of Cash Receipts, Expenditures, and Unencumbered Cash	3
Summary of Expenditures – Actual and Budget	5
Statement of Cash Receipts and Expenditures – Actual and Budget General Fund Road and Bridge Fund Special Bridge Fund Waste Disposal Fund Noxious Weed Fund County Health Fund Mental Health Fund Retarded Citizens Fund Conservation District Fund Extension Council Fund Historical Society Fund Free Fair Fund Council on Aging Fund Ambulance Fund Appraiser's Cost Fund Direct Election Expense Fund Tort Liability Expense Fund Employee Benefits Fund Employee Benefits Fund County Library Fund	10 11 12 13 14 15 16 17 18 21 21 22 23 23
Statement of Cash Receipts and Expenditures –  All Non-Budgeted Special Revenue Funds	29
Summary of Cash Receipts and Cash Disbursements – All Agency Funds	31
Notes to Financial Statements	32

# 

1100 W. Frontview P. O. Box 1477 Dodge City, Kansas 67801 Tel. (620) 227-3135 Fax (620) 227-2308 www.kmc-cpa.com JAMES W. KENNEDY, CPA JAMES R. SHIRLEY, CPA LU ANN WETMORE, CPA ROBERT C. NEIDHART, CPA PATRICK M. FRIESS, CPA JOHN W. HENDRICKSON, CPA

#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Gray County, Kansas

We have audited the accompanying financial statements of Gray County, Kansas, as of and for the year ended December 31, 2011, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit Guide. Those standards and guidance require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements do not include financial data for the County's legally separate component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The effect on the financial statements of the omission of the component units, although not reasonably determinable, is presumed to be material.

As described more fully in Note A, Gray County, Kansas, has prepared these financial statements using accounting practices prescribed or permitted by the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, is presumed to be material.

In our opinion, because of the omission of the discretely presented component units, as discussed above, and because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the County as of December 31, 2011, or the changes in financial position thereof for the year then ended.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of each fund of Gray County, Kansas, as of December 31, 2011, and their respective cash receipts and expenditures, and budgetary results for the year then ended on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

June 4, 2012

# SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH

Year ended December 31, 2011

<u>Fund</u>	Beginning unencumber cash baland (deficit)	red ce	Prior year canceled encumbrances	Cash receipts
Governmental type funds:				
General	\$ 361,1	87	\$ -	\$ 2,464,814
Special revenue funds:	Ψ 33.,.		*	Ψ =, . σ . , σ
Road and bridge	102,4	56	_	2,800,875
Special bridge	492,9		-	6,525
Waste disposal	29,8		-	433,464
Noxious weed	72,8		-	108,900
County health	24,3		-	135,142
Mental health	,	-	-	45,678
Retarded citizens		-	-	33,230
Conservation district		-	-	25,725
Extension council		-	-	124,676
Historical society		-	-	12,851
Free fair		-	-	133,272
Council on aging		-	-	73,861
Ambulance	218,5	18	-	213,178
Appraiser's cost	53,2	72	=	205,223
Direct election expense	18,1	41	-	30,853
Tort liability expense	108,4	92	-	-
Employee benefits	562,2	47	-	934,409
Rural fire district	69,9	13	-	86,777
County library		-	-	34,134
Non-budgeted special revenue funds:				
Special highway	362,9		-	393,139
Register of deeds technology	25,8		-	14,950
Special health	26,8		-	76,987
Regional bio-terrorism	(8,0	,	-	69,182
Ambulance special equipment	5,3		-	220
PSAP 911 E	68,4		-	14,131
Ambulance spec equip - South		.90	-	3,596
Search and rescue		25	-	7,403
Enhanced 911 grant	(14,3		-	17,932
Capital improvements	631,4		-	230,105
Equipment reserve	322,2	195	-	345,226
CDBG Grant #1	10.0	-	-	14,934
P.A.T.F.	12,8		-	1,944
Sex offender		80	-	540
Special law enforcement trust	2,8		-	40
Special vehicle	33,7		-	61,578
Postage Veterans memorial	5,7	26 196	<del>-</del>	10,450
	3,4		-	<del>-</del>
Law enforcement equipment Alcohol programs		23	-	-
Parks and recreation		35	-	-
Drug task force		94	-	-
Rural fire training		- 	<u> </u>	7,755
Total - excluding agency funds	\$ 3,597,3	17	\$ -	\$ 9,173,699

Expenditures	Ending unencumbered cash balance	Add encumbrances and accounts payable	Ending cash balance
\$ 2,389,740	\$ 436,261	\$ 76,642	\$ 512,903
2,678,505	224,826	103,845	328,671
56,482	443,006	-	443,006
411,541	51,810	15,535	67,345
148,943	32,770	1,824	34,594
159,491	-	5,114	5,114
44,422	1,256	=	1,256
32,329	901	=	901
25,000	725	=	725
121,300	3,376	-	3,376
12,575	276	-	276
129,650	3,622	-	3,622
71,853	2,008	-	2,008
366,400	65,296	8,572	73,868
189,882	68,613	8,990	77,603
23,098	25,896	382	26,278
-	108,492	-	108,492
959,687	536,969	-	536,969
100,000	56,690	2,884	59,574
33,460	674	-	674
316,613	439,483	-	439,483
12,443	28,397	-	28,397
84,292	19,529	171	19,700
56,950	4,206	2,298	6,504
-	5,598	-	5,598
9,150	73,386	510	73,896
-	4,086	=	4,086
7,482	146	-	146
-	3,561	-	3,561
12,394	849,147	-	849,147
242,933	424,588	10,367	434,955
14,934	-	6,223	6,223
988	13,814	-	13,814
-	1,420	-	1,420
-	2,901	-	2,901
63,424	31,894	-	31,894
7,889	8,287	-	8,287
	296	-	296
2,857	596 500	-	596 500
-	523	-	523
-	335	-	335
- E 107	894	<del>-</del>	894
5,197	2,558	<del></del>	2,558
\$ 8,791,904	\$ 3,979,112	\$ 243,357	\$ 4,222,469

# SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH (CONTINUED)

Year ended December 31, 2011

	Ending cash balance
Composition of cash balance: Cash on hand Checking accounts Savings accounts Credit card deposit on hand	\$ 90,649 800,616 12,069,126 111
Total cash Agency funds	12,960,502 (8,738,033)
Total - excluding agency funds	\$ 4,222,469

#### SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET

Year ended December 31, 2011

<u>Fund</u>	Certified budget	Adjustment for qualifying budget credits	Total budget for comparison	Expenditures chargeable to current year	Variance favorable (unfavorable)
General fund	\$ 2,389,740	\$ -	\$ 2,389,740	\$ 2,389,740	\$ -
Special revenue funds:					
Road and bridge	2,678,505	-	2,678,505	2,678,505	-
Special bridge	253,270	-	253,270	56,482	196,788
Waste disposal	474,000	-	474,000	411,541	62,459
Noxious weed	157,000	-	157,000	148,943	8,057
County health	166,693	-	166,693	159,491	7,202
Mental health	44,422	-	44,422	44,422	-
Retarded citizens	32,329	-	32,329	32,329	-
Conservation district	25,000	-	25,000	25,000	-
Extension council	121,300	-	121,300	121,300	-
Historical society	12,575	-	12,575	12,575	-
Free fair	129,650	-	129,650	129,650	-
Council on aging	71,853	-	71,853	71,853	-
Ambulance	366,400	-	366,400	366,400	-
Appraiser's cost	216,898	-	216,898	189,882	27,016
Direct election					
expense	39,000	-	39,000	23,098	15,902
Tort liability expense	108,492	-	108,492	-	108,492
Employee benefits	1,329,000	-	1,329,000	959,687	369,313
Rural fire district	100,000	-	100,000	100,000	-
County library	33,550		33,550	33,460	90
Total primary					
government	\$ 8,749,677	\$ -	\$ 8,749,677	\$ 7,954,358	\$ 795,319

#### **GENERAL FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,						
			2011				
	2010	Actual	Budget	Variance favorable (unfavorable)			
Cash receipts:							
Taxes and shared revenue:							
Ad valorem property tax	\$ 997,420	\$ 1,033,302	\$ 1,019,144	\$ 14,158			
Delinquent tax	6,076	13,979	5,170	8,809			
Motor vehicle tax	90,234	134,290	133,594	696			
Recreational vehicle tax	1,539	2,396	2,482	(86)			
16/20M truck tax	3,734	3,988	5,497	(1,509)			
Interest on delinquent tax	21,541	48,255	15,000	33,255			
Local sales tax	394,720	444,027	340,000	104,027			
Mineral production tax	8,531	6,616	5,000	1,616			
Intangible tax	473	-	-	-			
Licenses, permits and fees:	-						
Mortgage registration fees	56,797	43,891	30,000	13,891			
County officers' fees	28,601	33,925	20,000	13,925			
911E tariff tax	23,960	23,303	24,000	(697)			
Diversion fees	31,389	38,844	20,000	18,844			
Other fees	3,895	18,453	1,000	17,453			
Charges for services:	2,222	,	1,000	,			
Law enforcement contract	135,000	270,000	180,000	90,000			
Interest	81,064	57,814	75,000	(17,186)			
Gift from FPL Energy	189,752	189,005	189,752	(747)			
Farm income	303	18,559	3,000	15,559			
Other	69,485	50,427	25,000	25,427			
Operating transfers in	35,207	33,740	32,000	1,740			
Total cash receipts	2,179,721	2,464,814	\$ 2,125,639	\$ 339,175			
Expenditures:							
County commissioners:							
Personal services	27,318	27,359	\$ 30,000	\$ 2,641			
Commodities	464	-	· , , , , , , , , , , , , , , , , , , ,	· -			
Contractual services	5,794	7,609	5,600	(2,009)			
Subtotal	33,576	34,968	35,600	632			

#### **GENERAL FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET (CONTINUED)

	Year ended December 31,					
	2010	Actual	Budget	Variance favorable (unfavorable)		
County clerk:						
Personal services	\$ 80,842	\$ 74,522	\$ 91,000	\$ 16,478		
Commodities	2,462	6,059	3,500	(2,559)		
Contractual services	5,683	4,245	5,500	1,255		
Capital outlay			3,000	3,000		
Subtotal	88,987	84,826	103,000	18,174		
County treasurer:						
Personal services	118,510	115,884	119,500	3,616		
Commodities	2,508	3,312	6,000	2,688		
Contractual services	7,194	9,588	7,850	(1,738)		
Capital outlay	<u> </u>		6,000	6,000		
Subtotal	128,212	128,784	139,350	10,566		
County attorney:						
Personal services	82,906	84,018	88,000	3,982		
Commodities	1,278	1,102	2,000	898		
Contractual services	43,123	36,263	48,000	11,737		
Capital outlay	<del>-</del>		2,000	2,000		
Subtotal	127,307	121,383	140,000	18,617		
Register of deeds:						
Personal services	66,107	67,398	69,000	1,602		
Commodities	5,343	9,967	5,500	(4,467)		
Contractual services	2,875	2,596	4,500	1,904		
Capital outlay			2,000	2,000		
Subtotal	74,325	79,961	81,000	1,039		
Custodian:						
Personal services	59,916	60,632	63,000	2,368		
Commodities	7,353	7,383	13,000	5,617		
Contractual services	117	763	-	(763)		
Capital outlay			1,000	1,000		
Subtotal	67,386	68,778	77,000	8,222		

#### **GENERAL FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET (CONTINUED)

	Year ended December 31,						
	-		2011				
	2010	Actual	Budget	Variance favorable (unfavorable)			
District court:							
Commodities	\$ 4,669	\$ 5,213	\$ 5,050	\$ (163)			
Contractual services	44,264	59,384	58,200	(1,184)			
Capital outlay	101	970	5,515	4,545			
Subtotal	49,034	65,567	68,765	3,198			
Courthouse general:							
Personal services	92,953	122,352	98,000	(24,352)			
Commodities	15,302	26,500	40,000	13,500			
Contractual services	303,482	435,786	300,000	(135,786)			
Capital outlay			25,000	25,000			
Subtotal	411,737	584,638	463,000	(121,638)			
Sheriff:							
Personal services	612,180	624,676	655,000	30,324			
Commodities	100,015	102,698	150,000	47,302			
Contractual services	132,601	132,610	165,000	32,390			
Capital outlay		965	120,000	119,035			
Subtotal	844,796	860,949	1,090,000	229,051			
Civil defense:							
Commodities	17,750	4,763	500	(4,263)			
Contractual services	5,387	7,199	4,800	(2,399)			
Capital outlay	17,134		30,000	30,000			
Subtotal	40,271	11,962	35,300	23,338			
Weather modification	26,725	26,725	26,725				
Diversion fees:							
Personal services	10,779	6,000	15,000	9,000			
Capital outlay	<u> </u>	9,000	<u> </u>	(9,000)			
Subtotal	10,779	15,000	15,000				

#### **GENERAL FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET (CONTINUED)

	Year ended December 31,							
	2010	Actual	Budget	Variance favorable (unfavorable)				
Farm expense: Commodities Contractual services	\$ - 2,695	\$ 1,332 2,579	\$ 11,000 4,000	\$ 9,668 1,421				
Subtotal	2,695	3,911	15,000	11,089				
Reimbursed expenditures	(117,795)	(114,684)		114,684				
Transfer to other funds: Capital improvement Equipment reserve	190,040 293,515	222,457 194,515	100,000	(222,457) (94,515)				
Subtotal	483,555	416,972	100,000	(316,972)				
Total expenditures	2,271,590	2,389,740	\$ 2,389,740	\$ -				
Receipts over (under) expenditures Unencumbered cash, beginning of year	(91,869) 453,056	75,074 361,187	\$ 264,101	\$ 97,086				
Unencumbered cash, end of year	\$ 361,187	\$ 436,261						

#### **ROAD AND BRIDGE FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,					
	2010	Actual	Budget	Variance favorable (unfavorable)		
Cash receipts:						
Taxes and shared revenue:						
Ad valorem property tax	\$ 1,787,000	\$ 2,027,058	\$ 1,999,198	\$ 27,860		
Delinquent tax	15,446	29,680	9,265	20,415		
Motor vehicle tax	245,347	242,238	239,405	2,833		
Recreational vehicle tax	4,184	4,307	4,450	(143)		
16/20M tax	10,329	10,841	9,848	993		
Gasoline tax	423,562	418,320	416,339	1,981		
Other	154,632	68,431		68,431		
Total cash receipts	2,640,500	2,800,875	\$ 2,678,505	\$ 122,370		
Expenditures:						
Highway and streets	2,614,483	2,462,793	\$ 2,678,505	\$ 215,712		
Reimbursed expenditures	(91,686)	(90,026)	-	90,026		
Transfer to special highway	57,203	305,738		(305,738)		
Total expenditures	2,580,000	2,678,505	\$ 2,678,505	\$ -		
Receipts over (under) expenditures	60,500	122,370				
Unencumbered cash, beginning of year	41,956	102,456	\$ -	\$ 102,456		
Unencumbered cash, end of year	\$ 102,456	\$ 224,826				

#### SPECIAL BRIDGE FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
			2011					
		2010		Actual		Budget	fa	/ariance avorable favorable)
Cash receipts: Taxes and shared revenue:								
Ad valorem property tax Delinquent tax	\$	34,251 407	\$	(2) 584	\$	- 177	\$	(2) 407
Motor vehicle tax Recreational vehicle tax		3,931 67		4,628 82		4,585 85		43 (3)
16/20M tax Other		248 640		173 1,060		189 -		(16) 1,060
Total cash receipts		39,544		6,525	\$	5,036	\$	1,489
Expenditures:								
Highways and streets Reimbursed expenditures		26,944 <u>-</u>		58,582 (2,100)	\$	253,270 -	\$	194,688 2,100
Total expenditures		26,944		56,482	\$	253,270	\$	196,788
Receipts over (under) expenditures Unencumbered cash, beginning		12,600		(49,957)				
of year		480,363		492,963	\$	248,234	\$	244,729
Unencumbered cash, end of year	\$	492,963	\$	443,006				

#### WASTE DISPOSAL FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,				
	2010	Actual	Budget	Variance favorable (unfavorable)	
Cash receipts: Taxes and shared revenue: Ad valorem property tax Special assessments Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M tax Charges for services Other Total cash receipts	\$ 78,654 235,585 488 9,866 169 3 91,771 4,164	\$ 49,737 245,516 1,176 10,642 189 437 120,546 5,221	\$ 49,085 239,632 408 10,536 196 433 101,000	\$ 652 5,884 768 106 (7) 4 19,546 5,221 \$ 32,174	
Expenditures:			Ψ 101,200	Ψ 02,171	
Sanitation: Overhead Equipment maintenance Capital outlay Contractual services	5,247 53,970 - 345,554	8,184 7,904 - 359,933	\$ 15,000 - 56,000 368,000	\$ 6,816 (7,904) 56,000 8,067	
Payroll	35,191	35,520	35,000	(520)	
Total expenditures  Receipts over (under) expenditures	<u>439,962</u> (19,262)	<u>411,541</u> 21,923	\$ 474,000	\$ 62,459	
Unencumbered cash, beginning of year	49,149	29,887	\$ 72,710	\$ (42,823)	
Unencumbered cash, end of year	\$ 29,887	\$ 51,810			

#### NOXIOUS WEED FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
			2011							
	2010	Actual	Budget	Variance favorable (unfavorable)						
Cash receipts: Taxes and shared revenue:										
Ad valorem property tax Delinquent tax Motor vehicle tax	\$ 133,216 1,001 14,956	\$ 82,810 2,043 17,993	\$ 81,674 691 17,847	\$ 1,136 1,352 146						
Recreational vehicle tax 16/20M tax	255 762	321 660	332 734	(11) (74)						
Other		5,073		5,073						
Total cash receipts	150,190	108,900	\$ 101,278	\$ 7,622						
Expenditures:										
Highways and streets	159,545	147,733	\$ 157,000	\$ 9,267						
Reimbursed expenditures	(43,537)	(25,790)	-	25,790						
Transfer to equipment reserve	27,000	27,000		(27,000)						
Total expenditures	143,008	148,943	\$ 157,000	\$ 8,057						
Receipts over (under) expenditures Unencumbered cash, beginning	7,182	(40,043)								
of year	65,631	72,813	\$ 55,722	\$ 17,091						
Unencumbered cash, end of year	\$ 72,813	\$ 32,770								

#### **COUNTY HEALTH FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
	2010			Actual Bu		fa		Variance favorable nfavorable)		
Cash receipts: Taxes and shared revenue: Ad valorem property tax	\$	116,052	\$	116,207	\$	120,368	\$	(4,161)		
Delinquent tax	Ψ	992	Ψ	1,910	Ψ	602	Ψ	1,308		
Motor vehicle tax		15,475		15,723		15,551		172		
Recreational vehicle tax		264		280		289		(9)		
16/20M tax		675		684		640		44		
Other		553		338				338		
Total cash receipts		134,011		135,142	\$	137,450	\$	(2,308)		
Expenditures: Health and welfare:										
Personal services		149,872		152,129	\$	155,862	\$	3,733		
Commodities		73,644		48,231		44,670		(3,561)		
Contractual services		12,526		8,786		13,545		4,759		
Capital outlay		-		93		-		(93)		
Reimbursed expenditures		(98,382)		(49,748)		(47,384)		2,364		
Total expenditures		137,660		159,491	\$	166,693	\$	7,202		
Receipts over (under) expenditures Unencumbered cash, beginning		(3,649)		(24,349)						
of year		27,998		24,349	\$	29,243	\$	(4,894)		
Unencumbered cash, end of year	\$	24,349	\$							

#### MENTAL HEALTH FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,										
						2011					
	2010		Actual		Budget		fav	riance vorable avorable)			
Cash receipts:											
Taxes and shared revenue:											
Ad valorem property tax	\$	36,937	\$	39,740	\$	39,176	\$	564			
Delinquent tax		325		618		-		618			
Motor vehicle tax		5,076		5,007		4,950		57			
Recreational vehicle tax		87		89		92		(3)			
16/20M tax		209		224		204		20			
Other		877		<u> </u>				<u>-</u>			
Total cash receipts		43,511		45,678	\$	44,422	\$	1,256			
Expenditures:											
Health and welfare:											
County appropriation		44,422		44,422	\$	44,422	\$				
Receipts over (under) expenditures		(911)		1,256							
Unencumbered cash, beginning of year		911		-	\$	-	\$	-			
•											
Unencumbered cash, end of year	\$		\$	1,256							

#### RETARDED CITIZENS FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
	2010		Actual		Budget		fav	ariance vorable avorable)		
Cash receipts: Taxes and shared revenue:										
Ad valorem property tax Delinquent tax	\$	26,891 239	\$	28,908 449	\$	28,512	\$	396 449		
Motor vehicle tax Recreational vehicle tax 16/20M tax		3,678 63 156		3,645 65 163		3,602 67 148		43 (2) 15		
Other		586		-		-		-		
Total cash receipts		31,613		33,230	\$	32,329	\$	901		
Expenditures:  Health and welfare:										
County appropriation		32,329		32,329	\$	32,329	\$	-		
Receipts over (under) expenditures Unencumbered cash, beginning		(716)		901						
of year		716		-	\$		\$			
Unencumbered cash, end of year	\$		\$	901						

#### CONSERVATION DISTRICT FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

			Υ	ear ended l	Decem	ıber 31,		
						2011		
	2010		Actual		Budget		fav	riance orable vorable)
Cash receipts: Taxes and shared revenue:								
Ad valorem property tax Delinquent tax Motor vehicle tax	\$	20,901 180 2,838	\$	22,370 347 2,833	\$	22,035 - 2,798	\$	335 347 35
Recreational vehicle tax 16/20M tax		48 124		50 125		52 115		(2) 10
Total cash receipts		24,091		25,725	\$	25,000	\$	725
Expenditures: General government:								
County appropriation		24,508		25,000	\$	25,000	\$	
Receipts over (under) expenditures Unencumbered cash, beginning		(417)		725				
of year		417			\$		\$	
Unencumbered cash, end of year	\$	_	\$	725				

#### **EXTENSION COUNCIL FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

		Year ended December 31,									
			2011								
	2010		Actual		Budget		fa	ariance vorable avorable)			
Cash receipts: Taxes and shared revenue:											
Ad valorem property tax Delinquent tax	\$	100,954 880	\$	108,451 1,684	\$	106,967 -	\$	1,484 1,684			
Motor vehicle tax Recreational vehicle tax 16/20M tax		13,867 237 563		13,685 243 613		13,526 251 556		159 (8) 57			
Total cash receipts		116,501		124,676	\$	121,300	\$	3,376			
Expenditures: Transfer to component unit		118,737		121,300	\$	121,300	\$	_			
Receipts over (under) expenditures Unencumbered cash, beginning		(2,236)		3,376							
of year		2,236		-	\$		\$				
Unencumbered cash, end of year	\$	-	\$	3,376							

#### HISTORICAL SOCIETY FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,										
	2011										
	2010		Actual		Budget		fav	riance orable vorable)			
Cash receipts: Taxes and shared revenue:											
Ad valorem property tax	\$	7,862	\$	11,602	\$	11,456	\$	146			
Delinquent tax Motor vehicle tax		62 967		123 1,064		1 056		123 8			
Recreational vehicle tax		967 17		1,064		1,056 20		(1)			
16/20M tax		41		43		43		(1)			
Other		203		-		-					
Total cash receipts		9,152		12,851	\$	12,575	\$	276			
Expenditures: Culture and recreation:											
County appropriation		9,305		12,575	\$	12,575	\$				
Receipts over (under) expenditures Unencumbered cash, beginning		(153)		276							
of year		153			\$		\$				
Unencumbered cash, end of year	\$		\$	276							

#### FREE FAIR FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

			•	Year ended I	Decen	nber 31,		
	2010		Actual		Budget		fav	ariance vorable avorable)
Cash receipts:								
Taxes and shared revenue:								
Ad valorem property tax	\$	107,753	\$	115,951	\$	114,352	\$	1,599
Delinquent tax		957		1,805		-		1,805
Motor vehicle tax		14,736		14,605		14,436		169
Recreational vehicle tax		251		260		268		(8)
16/20M tax		627		651		594		57
Total cash receipts		124,324		133,272	\$	129,650	\$	3,622
Expenditures:								
Transfer to component unit		127,151		129,650	\$	129,650	\$	
Receipts over (under) expenditures Unencumbered cash, beginning		(2,827)		3,622				
of year		2,827			\$		\$	
Unencumbered cash, end of year	\$		\$	3,622				

#### **COUNCIL ON AGING FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

			Υ	ear ended l	Decem	ber 31,		
						2011		
	2010		Actual		Budget		fav	ariance vorable avorable)
Cash receipts: Taxes and shared revenue:								
Ad valorem property tax Delinquent tax	\$	62,081 541	\$	63,904 1,028	\$	63,040	\$	864 1,028
Motor vehicle tax Recreational vehicle tax 16/20M tax		8,319 142 <u>367</u>		8,411 150 368		8,316 155 342		95 (5) 26
Total cash receipts		71,450		73,861	\$	71,853	\$	2,008
Expenditures: Health and welfare:								
County appropriation		73,007		71,853	\$	71,853	\$	
Receipts over (under) expenditures Unencumbered cash, beginning		(1,557)		2,008				
of year		1,557			\$		\$	
Unencumbered cash, end of year	\$		\$	2,008				

#### AMBULANCE FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,								
		2011							
	2010	Actual	Budget	Variance favorable (unfavorable)					
Cash receipts: Taxes and shared revenue: Ad valorem property tax Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M tax Charges for services Other	\$ 243,065 2,085 32,387 552 1,646 145,297 4,031	\$ 33,641 3,999 32,931 586 1,430 130,429 10,162	\$ 33,181 1,260 32,566 605 1,340 120,000	\$ 460 2,739 365 (19) 90 10,429 10,162					
Total cash receipts	429,063	213,178	\$ 188,952	\$ 24,226					
Expenditures: Health and welfare: Personal services Commodities Contractual services Capital outlay Reimbursed expenditures Transfer to equipment reserve  Total expenditures	123,466 25,033 42,900 24,342 (159) 75,000	203,202 32,416 52,126 17,176 (13,520) 75,000	\$ 170,000 48,000 73,400 75,000 - - - \$ 366,400	\$ (33,202) 15,584 21,274 57,824 13,520 (75,000)					
Receipts over (under) expenditures Unencumbered cash, beginning of year Unencumbered cash, end of year	138,481 80,037 \$ 218,518	(153,222) 218,518 \$ 65,296	\$ 177,448	\$ 41,070					

#### APPRAISER'S COST FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
		2011								
	2010	Actual	Budget	Variance favorable (unfavorable)						
Cash receipts: Taxes and shared revenue: Ad valorem property tax Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M tax	\$ 147,176 1,395 21,499 367 939	\$ 180,753 2,544 19,976 355 950	\$ 178,291 763 19,722 367 811	\$ 2,462 1,781 254 (12) 139						
Other	1,116	645	-	645						
Total cash receipts	172,492	205,223	\$ 199,954	\$ 5,269						
Expenditures: General government:	440,000	454.004	<b>4.400.550</b>	<b>.</b>						
Personal services Commodities Contractual services Capital outlay Reimbursed expenditures Transfer to equipment reserve	146,380 6,061 20,513 - (4,600) 6,500	154,094 9,374 17,914 - - 8,500	\$ 168,558 12,600 27,240 8,500	\$ 14,464 3,226 9,326 8,500 - (8,500)						
Total expenditures	174,854	189,882	\$ 216,898	\$ 27,016						
Receipts over (under) expenditures Unencumbered cash, beginning	(2,362)	15,341		Φ 00.000						
of year Unencumbered cash, end of year	\$ 53,272	\$ 68,613	<u>\$ 16,944</u>	\$ 36,328						

#### DIRECT ELECTION EXPENSE FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
				2011						
	2010			Actual		Budget		ariance vorable avorable)		
Cash receipts: Taxes and shared revenue: Ad valorem property tax Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M tax Other	\$	38,575 107 957 16 129 25	\$	25,125 399 5,144 93 42 50	\$	24,795 200 5,165 96 212	\$	330 199 (21) (3) (170) 50		
Total cash receipts		39,809		30,853	\$	30,468	\$	385		
Expenditures: General government: Personal services Commodities Contractual services		11,370 3,774 13,089		11,237 670 9,191	\$	13,000 6,000 18,000	\$	1,763 5,330 8,809		
Capital outlay Transfer to equipment reserve		5,000		2,000		2,000		2,000 (2,000)		
Total expenditures		33,233		23,098	\$	39,000	\$	15,902		
Receipts over (under) expenditures Unencumbered cash, beginning of year		6,576 11,565		7,755 18,141	\$	8,532	\$	9,609		
Unencumbered cash, end of year	\$	18,141	\$	25,896						

#### TORT LIABILITY EXPENSE FUND

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
						2011		
		2010		Actual		Budget	fa	ariance avorable favorable)
Cash receipts	\$	-	\$	-	\$		\$	
Expenditures: General government: Contractual services		<u>-</u>		<u>-</u>	\$	108,492	\$	108,492
Receipts over (under) expenditures Unencumbered cash, beginning of year		108,492		108,492	\$	108,492	\$	_
Unencumbered cash, end of year	\$	108,492	\$	108,492		· · · · · ·		

#### **EMPLOYEE BENEFITS FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,						
			2011				
	2010	Actual	Budget	Variance favorable (unfavorable)			
Cash receipts: Taxes and shared revenue:							
Ad valorem property tax Delinquent tax	\$ 725,361 8,046	\$ 812,935 14,216	\$ 801,808 3,762	\$ 11,127 10,454			
Motor vehicle tax	143,103	99,176	97,198	1,978			
Recreational vehicle tax	2,443	1,755	1,807	(52)			
16/20M tax	4,953	6,327	3,998	2,329			
Total cash receipts	883,906	934,409	\$ 908,573	\$ 25,836			
Expenditures:							
General government:							
Personal services	881,711	959,687	\$ 1,329,000	\$ 369,313			
Receipts over (under) expenditures Unencumbered cash, beginning	2,195	(25,278)					
of year	560,052	562,247	\$ 420,427	\$ 141,820			
Unencumbered cash, end of year	\$ 562,247	\$ 536,969					

#### **RURAL FIRE DISTRICT FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
				2011				
	2010			Actual		Budget		ariance avorable favorable)
Cash receipts: Taxes and shared revenue: Ad valorem property tax Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M tax Gift from FPL Energy	\$	86,532 345 5,661 100 474 5,126	\$	72,633 1,136 8,306 156 386 4,160	\$	72,201 453 8,261 161 339 5,125	\$	432 683 45 (5) 47 (965)
Total cash receipts		98,238		86,777	\$	86,540	\$	237
Expenditures: Public safety: Personal services Commodities Contractual services Overhead Equipment repair		- - 33 27,780 6,724		3,949 799 2,077 50,876 11,363	\$	5,000 - 25,000 20,000	\$	1,051 (799) 22,923 (30,876) (11,363)
Capital outlay		9,932		-		50,000		50,000
Transfer to equipment reserve				30,936				(30,936)
Total expenditures		44,469		100,000	\$	100,000	\$	
Receipts over (under) expenditures Unencumbered cash, beginning of year		53,769 16,144		(13,223) 69,913	\$	13,460	\$	56,453
Unencumbered cash, end of year	\$	69,913	\$	56,690		-,		,

#### **COUNTY LIBRARY FUND**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
	<u>-</u>					2011		
	2010		Actual		Budget		fav	riance orable vorable)
Cash receipts: Taxes and shared revenue:								
Ad valorem property tax Delinquent tax	\$	28,779 220	\$	30,461 550	\$	30,492	\$	(31) 550
Motor vehicle tax Recreational vehicle tax 16/20M tax		2,948 52 181		2,857 59 207		2,826 56 176		31 3 31
Total cash receipts		32,180		34,134	\$	33,550	\$	584
Expenditures: Transfer to component unit		32,180		33,460	\$	33,550	\$	90
Receipts over (under) expenditures Unencumbered cash, beginning		-		674				
of year		-			\$		\$	
Unencumbered cash, end of year	\$	-	\$	674				

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ALL NON-BUDGETED SPECIAL REVENUE FUNDS

Year ended December 31, 2011

	Special highway	Register of deeds technology	Special health	Regional bio-terrorism	Ambulance special equipment	
Cash receipts: State and federal aid Licenses, permits and fees Charges for services Interest Other Operating transfers in	\$ - - - 87,401 305,738	\$ - 14,950 - - - -	\$ - 32,534 - 44,453 -	\$ 69,182 - - - - -	\$ - - - 220	
Total cash receipts	393,139	14,950	76,987	69,182	220	
Expenditures: Personal services Commodities Contractual services Capital outlay Reimbursed expenditures Remittance to state Operating transfers out	- - - 316,613 - - -	- 7,988 4,455 - -	25,984 61,140 3,445 (6,277)	- 56,950 - - - -	- - - - - -	
Total expenditures	316,613	12,443	84,292	56,950		
Receipts over (under) expenditures Unencumbered cash (deficit), beginning of year	76,526 362,957	2,507 25,890	(7,305) 26,834	12,232	220 5,378	
Unencumbered cash, end of year	\$ 439,483	\$ 28,397	\$ 19,529	\$ 4,206	\$ 5,598	

PSAP 911E	Ambulanc special equipmen - South	Search	Enhanced 911 grant	Capital improve-ments	Equipment reserve	CDBG Grant #1
\$ - 14,065	\$	- \$ -	\$ 17,932 -	\$ -	\$ -	\$ -
14,000			-	_	_	_
66			-	7,648	7,275	1,122
-	3,59	6 7,403	-	-	-	13,812
	_	<u> </u>		222,457	337,951	
14,131	3,59	6 7,403	17,932	230,105	345,226	14,934
-			-	-	-	-
-		- 110	-	-	-	-
9,150			-	2,600	-	-
-		- 7,372	-	9,794	242,933	-
-			-	-	-	- 14,934
		- 	- -		<u> </u>	14,934
9,150	_	- 7,482		12,394	242,933	14,934
4,981	3,59	6 (79)	17,932	217,711	102,293	-
68,405	49	0 225	(14,371)	631,436	322,295	
\$ 73,386	\$ 4,08	<u>6</u> \$ 146	\$ 3,561	\$ 849,147	\$ 424,588	\$ -

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ALL NON-BUDGETED SPECIAL REVENUE FUNDS (CONTNUED)

Year ended December 31, 2011

	P.A.T.F.		Sex offender		Special law enforcement trust		Special vehicle		Postage	
Cash receipts:										
State and federal aid	\$	-	\$	-	\$	-	\$	-	\$	-
Licenses, permits and fees		1,944		540		-		61,578		-
Charges for services		-		-		-		-		10,450
Interest		-		-		40		-		-
Other		-		-		-		-		-
Operating transfers in						<del>-</del>				
Total cash receipts		1,944		540		40		61,578		10,450
Expenditures:										
Personal services		-		-		-		25,837		-
Commodities		-		-		-		1,904		-
Contractual services		-		-		-		1,943		7,889
Capital outlay		-		-		-		-		-
Reimbursed expenditures		-		-		-		-		-
Remittance to state		988		-		-		-		-
Operating transfers out						-		33,740		
Total expenditures		988						63,424		7,889
Receipts over (under) expenditures		956		540		40		(1,846)		2,561
Unencumbered cash (deficit), beginning of year		12,858		880		2,861		33,740		5,726
Unencumbered cash, end of year	\$	13,814	\$	1,420	\$	2,901	\$	31,894	\$	8,287

erans norial	enfor	aw cement oment	cohol grams	s and eation	Rural Drug task fire force training		fire		Total
\$ -	\$	-	\$ _	\$ -	\$ _	\$	-	\$	87,114
-		-	-	-	-		-		93,077
-		-	-	-	-		-		42,984
-		-	-	-	-		-		16,151
-		-	-	-	-		7,755		164,640
 			 	 	 				866,146
 			 	 	 		7,755	1	,270,112
									25,837
_		1,323	_	_	_		4,104		33,425
_		-	_	_	_		1,093		148,753
_		1,534	_	_	_		-		586,146
_		-	-	-	_		-		(6,277)
-		-	-	-	-		_		15,922
 			 	 	 				33,740
		2,857		 			5,197		837,546
-		(2,857)	-	-	-		2,558		432,566
 296		3,453	 523	 335	 894			1	,483,079
\$ 296	\$	596	\$ 523	\$ 335	\$ 894	\$	2,558	\$ 1	,915,645

# SUMMARY OF CASH RECEIPTS AND CASH DISBURSEMENTS - ALL AGENCY FUNDS

Year ended December 31, 2011

Fund	Beginning cash balance		Cash receipts	dis	Cash disbursements		Ending cash balance	
County clerk	\$	349	\$ 4,106	\$	4,154	\$	301	
Register of deeds		5,793	832,110		99,702		738,201	
District court		4,200	380,243		360,794		23,649	
Sheriff		722	39,794		40,294		222	
County treasurer	6	,671,641	11,951,202		11,284,626		7,338,217	
Local taxing districts		105,348	5,387,679		5,376,745		116,282	
Mortgage registration fees		8,593	46,044		48,607		6,030	
Drivers record fees		60	580		610		30	
Motor vehicle fees and								
sales tax collection		20,761	864,676		855,332		30,105	
Wind farm donation		-	368,731		368,731		-	
Payroll clearing funds		203,725	2,246,128		2,082,868		366,985	
Juvenile justice		115,497	622,905		634,016		104,386	
Law library		10,662	 8,701		5,738		13,625	
Total	\$ 7	,147,351	\$ 22,752,899	\$	21,162,217	\$	8,738,033	

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2011

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statements is presented to assist in understanding the County's financial statements, which are presented in conformity with the cash basis and budget laws of the State of Kansas. The financial statements and notes are representations of the County's management, which is responsible for their integrity and objectivity. The amounts shown for 2010 in the accompanying financial statements are included, where practicable, only to provide a basis for comparison with 2011, and are not intended to present all information necessary for a fair presentation in accordance with the basis of accounting as described below.

#### 1. Financial reporting entity

Gray County, Kansas, is a municipal corporation governed by an elected three-member commission. The scope of the entity for financial reporting purposes is defined as those funds for which the governing body of the County has financial accountability. Financial accountability includes budgetary authority and fiscal management responsibility. Budgetary authority is defined as authority for final approval of budgetary appropriations and revisions. Fiscal management responsibility is control of the collection and disbursement of funds. These financial statements include all funds included in the County's legally adopted budget and fiduciary funds controlled or administered by County employees in their capacity as County employees. These financial statements present Gray County, Kansas, (the primary government) and do not include the following component units:

#### Component units

Gray County Free Fair Association: The Association is fiscally dependent on the County and the budget is approved by the County Commissioners. In addition, the Association is prohibited from issuing bonded debt without the approval of the County Commission.

Gray County Library District: The members of the governing board of the District are appointed by the County Commissioners. The District is fiscally dependent on the County and the budget is approved by the County Commissioners. In addition, the District is prohibited from issuing bonded debt without the approval of the County Commission.

Gray County Extension Council: The Council is fiscally dependent on the County and the budget is approved by the County Commissioners. In addition, the Council is prohibited from issuing bonded debt without the approval of the County Commission.

#### 1. Financial reporting entity (continued)

Complete financial statements of the individual component units can be obtained directly from their administrative offices.

#### Administrative Offices:

Gray County Free Fair Association Cimarron, KS 67835

Gray County Library District Cimarron, KS 67835

Gray County Extension Council Gray County Fair Facilities Cimarron, KS 67835

#### 2. Fund accounting

The accounts of the County are organized on the basis of funds. In governmental accounting a fund is designated as a sum of money or other resources segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations and constituting an independent fiscal and accounting entity.

County resources are allocated to and for individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The following funds comprise the financial activities of the County for the year of 2011:

#### **GOVERNMENTAL FUNDS**

These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

#### General Fund

This fund is established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenues and other sources of revenue used to finance the fundamental operations of the County are included in this fund. The fund is charged with all costs of operating the government for which a separate fund has not been established.

#### Special Revenue Funds

These funds are established to account for the proceeds of specific revenue sources other than special assessments, trust funds or major capital projects that are legally restricted to expenditures for specified purposes.

#### FIDUCIARY FUNDS

#### Agency Funds

These funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds.

#### Statutory basis of accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure is charged in the fund from which the transfer is made.

The County has adopted a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the statutory basis of accounting.

# 4. <u>Departure from accounting principles generally accepted in the United States of America</u>

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. A statement of net assets that would have shown noncash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance is not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the municipality are not presented in the financial statements. Also, long-term debt such as general obligation bonds, revenue bonds, capital leases, temporary notes, and compensated absences is not presented in the financial statements.

#### 5. <u>Budgetary information</u>

Kansas statutes require that an annual operating budget be legally adopted for the General Fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of public hearing.
- d. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting in which revenues are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for fiduciary funds and the following special revenue funds:

Special Highway
Register of Deeds Technology
Special Health
Regional Bio-Terrorism
Ambulance Special Equipment
PSAP 911E
Ambulance Spec Equip - South
Search and Rescue
Enhanced 911 Grant
Capital Improvements
Equipment Reserve
CDBG Grant #1

Prosecuting Attorney Training
Sex Offender
Special Law Enforcement Trust
Special Vehicle
Postage
Veterans Memorial
Law Enforcement Equipment
Alcohol Programs
Parks and Recreation
Drug Task Force
Rural Fire Training

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### 6. Cash and investments

To facilitate better management of the County's cash resources, excess cash is combined in pooled operating accounts. Each fund's portion of total cash is based on its equity in the pooled cash account. Cash in excess of current operating needs is invested on a pooled investment basis and earnings thereon are distributed to the General Fund and other appropriate funds. Investments consist of time deposits reported at fair value which is the same as cost.

#### 7. Pension plans

Substantially all full-time employees of the County are members of the State of Kansas Public Employees' Retirement System (KPERS) or the Kansas Police and Firemen's Retirement System (KP&F), both of which are cost-sharing multiple-employer state-wide pension plans. The County's policy is to fund all pension costs accrued; such costs to be funded are determined annually by the system's actuary.

#### 8. Compensated absences

The County's policies regarding vacations permit employees to accumulate a maximum of eighteen calendar days of vacation. Upon termination or resignation from service with the County, employees are entitled to payment for all accumulated vacation earned prior to termination or resignation up to a maximum of eighteen days. All employees on permanent status earn sick leave at the rate of one calendar day per month with a maximum accumulation of one hundred thirty calendar days of sick leave. No allowance for unused sick leave is paid upon termination or resignation. The County has a sick leave bank whereby employees can transfer excess sick leave to a bank to be used by employees who are on extended sick leave and have exhausted their own sick leave accumulation. The sick leave bank is administered by the County Commissioners.

#### 9. Section 125 plan

The County offers a section 125 flexible benefit plan to employees electing to participate. It is used for insurance premiums, other medical costs and child care costs. The plan is administered by an independent insurance company.

#### 10. <u>Deferred compensation plan</u>

The County offers employees a deferred compensation plan created in accordance with Internal Revenue Service Code Section 457.

#### 11. Other post employment benefits

As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. The American Recovery and Reinvestment Act of 2009 (ARRA), as amended, provides for premium reductions for health benefits under COBRA. Eligible individuals pay only 35 percent of their COBRA premiums and the remaining 65 percent is reimbursed to the coverage provider through a tax credit. Certain requirements are outlined by the federal government for this coverage and credit.

#### 12. Risk management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and medical needs of employees. The County participates in public entity risk pools to cover property, liability and worker's compensation claims. The County purchases commercial insurance to cover the medical needs of employees. There have been no significant reductions in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### B. DEPOSITS AND INVESTMENTS

Policies. The County has no formal deposit and investment policies; however it does follow state statutes. K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the county, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the County's deposits in financial institutions to be entirely covered by federal depository insurance, by a corporate surety bond, or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk - deposits. Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned to it. At year-end the carrying amount of the County's deposits, including certificates of deposit, was \$12,869,853. The bank balance was \$12,978,084. Of the bank balance, \$1,404,962 was covered by FDIC insurance, and \$11,573,122 was collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the County's name.

#### C. LONG-TERM DEBT

Changes in long-term liabilities for the entity for the year ended December 31, 2011, were as follows:

<u>Issue</u>	Balance beginning of year	Additions/ net change	Reductions/ net change	Balance end of year	Interest paid
Capital leases: Screen machines Issued February 29, 2008 In the amount of \$161,839 At interest rate of 4.19% Maturing March 1, 2012  KDOT communications equipment	\$ 65,980	\$ -	\$ 32,313	\$ 33,667	\$ 2,765
Issued September 1, 2010 In the amount of \$44,238 At interest rate of 5.15% Maturing December 15, 2021	40,036	<del>-</del>	2,797	37,239	2,060
Total capital leases	106,016	-	35,110	70,906	4,825
Compensated absences: Vacation and sick leave	225,528		16,811	208,717	
Total long-term debt	<u>\$ 331,544</u>	\$ -	<u>\$ 51,921</u>	<u>\$ 279,623</u>	<u>\$ 4,825</u>

#### C. LONG-TERM DEBT (CONTINUED)

Current maturities of capital leases and interest for the next five years and in five year increments through maturity are as follows:

	 Principal due		nterest due	Total <u>due</u>		
2012 2013 2014 2015 2016 2017-2021	\$ 36,608 3,092 3,251 3,418 3,594 20,943	\$	3,327 1,765 1,606 1,439 1,263 3,341	\$	39,935 4,857 4,857 4,857 4,857 24,284	
Total	\$ 70,906	\$	12,741	\$	83,647	

#### D. INTERFUND TRANSFERS

A summary of interfund transfers by type is as follows:

<u>From</u>	<u>To</u>	<u>Amount</u>	Statutory <u>authority</u>
Operating transfers: General fund General fund Noxious Weed fund Ambulance fund Appraiser's Cost fund Election fund Rural Fire District fund Special Vehicle fund Road and Bridge fund	Equipment Reserve fund Capital Improvements fur Equipment Reserve fund Equipment Reserve fund Equipment Reserve fund Equipment Reserve fund Equipment Reserve fund General fund Special Highway fund	222,457 27,000 75,000 8,500 2,000	K.S.A. 19-119 K.S.A. 19-120 K.S.A. 19-119 K.S.A. 19-119 K.S.A. 19-119 K.S.A. 19-119 K.S.A. 19-119 K.S.A. 8-145 K.S.A. 68-590
		<u>\$ 899,886</u>	
Transfers to component un Extension Council fund Free Fair fund County Library fund		\$ 121,300 129,650 33,460 \$ 284,410	K.S.A. 2-610 K.S.A. 2-129 K.S.A. 12-1220

#### E. DEFINED BENEFIT PENSION PLAN

Plan description. Gray County contributes to the Kansas Public Employees Retirement System (KPERS) and the Kansas Police and Firemen's Retirement System (KP&F). Both are cost-sharing multiple-employer defined benefit pension plans as provided by K.S.A. 74-4901, et seq. KPERS and KP&F provide retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS and KP&F issue a publicly available financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing to KPERS (611 S. Kansas, Suite 100; Topeka, KS 66603-3869) or by calling 1-888-275-5737.

#### E. DEFINED BENEFIT PENSION PLAN (CONTINUED)

K.S.A. 74-4919 establishes the KPERS member-employee Funding Policy. contribution rate at 4% of covered salary for Tier 1, and 6% for Tier 2 (employees hired on or after July 1, 2009). K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits memberemployee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limitation on annual increases in The KPERS employer rate established for the the employer contribution rates. calendar year 2011 is 7.74%. The County employer contributions to KPERS for the years ending December 31, 2011, 2010, and 2009 were \$164,720, \$146,298, and \$120,529, respectively, equal to the required contributions for each year. The KP&F employer rate established for fiscal years beginning in 2011 is 14.57%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which is determined separately for each participating employer. The County contributions to KP&F for the years ending December 31, 2011, 2010, and 2009 were \$61,973, \$54,151, and \$58,879, respectively, equal to the required contributions for each year.

#### F. COMMITMENTS

The County has agreed to participation in an Interlocal Cooperation Agreement with five other counties, known as the Western Kansas Development Organization (WEKANDO). The agreement is to run for thirteen years commencing in 2010 and ending in 2022. The purpose of the organization is to develop and undertake programs to promote economic growth in the area. Gray County's funding assessment for the year, 2011, was \$63,935. For the years 2011 through 2014 the assessment will be allocated between the member counties on a pro-rata percentage based on the annual valuations. That percentage shall be converted to a mill levy amount and applied equally to each county to raise a total amount each year of \$1,000,000. The assessment will be paid from the General Fund, supported by the general tax revenues of the County.

#### G. PUBLIC ENTITY RISK POOLS

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the seven-member Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$600,000 each and aggregate excess reinsurance provides aggregate coverage up to \$5,000,000. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County also is a member of the Kansas County Association Multi-Line Pool (KCAMP), a group funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Pool as determined by the nine-member Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers claims up to \$250,000 for property, \$250,000 for liability and \$150,000 for crime. Excess reinsurance provides aggregate coverage up to \$14,249,109 for property and \$1,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member.

#### H. CONTINGENCIES

The County receives Federal and State Grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of County management, such disallowances, if any, would be insignificant.

#### I. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 4, 2012, the date on which the financial statements were available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in these financial statements.